



European Commission

Enterprise Directorate-General

# The EU non-energy extractive industry and a sustainable access to raw materials

## Conference on

## Non-energy mining industry in Europe

## Bucharest - 15 May 2008

**EUROPEAN COMMISSION**

DG Enterprise and Industry

Unit G3 Steel, metals, minerals and mineral products

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# Structure of presentation

## Non-energy extractive industry

- 1) Key figures
- 2) Competitiveness challenges

## Raw materials initiative

- 3) Economic and political context
- 4) Key challenges
- 5) Way forward

# **Non-Energy Extractive Industry**

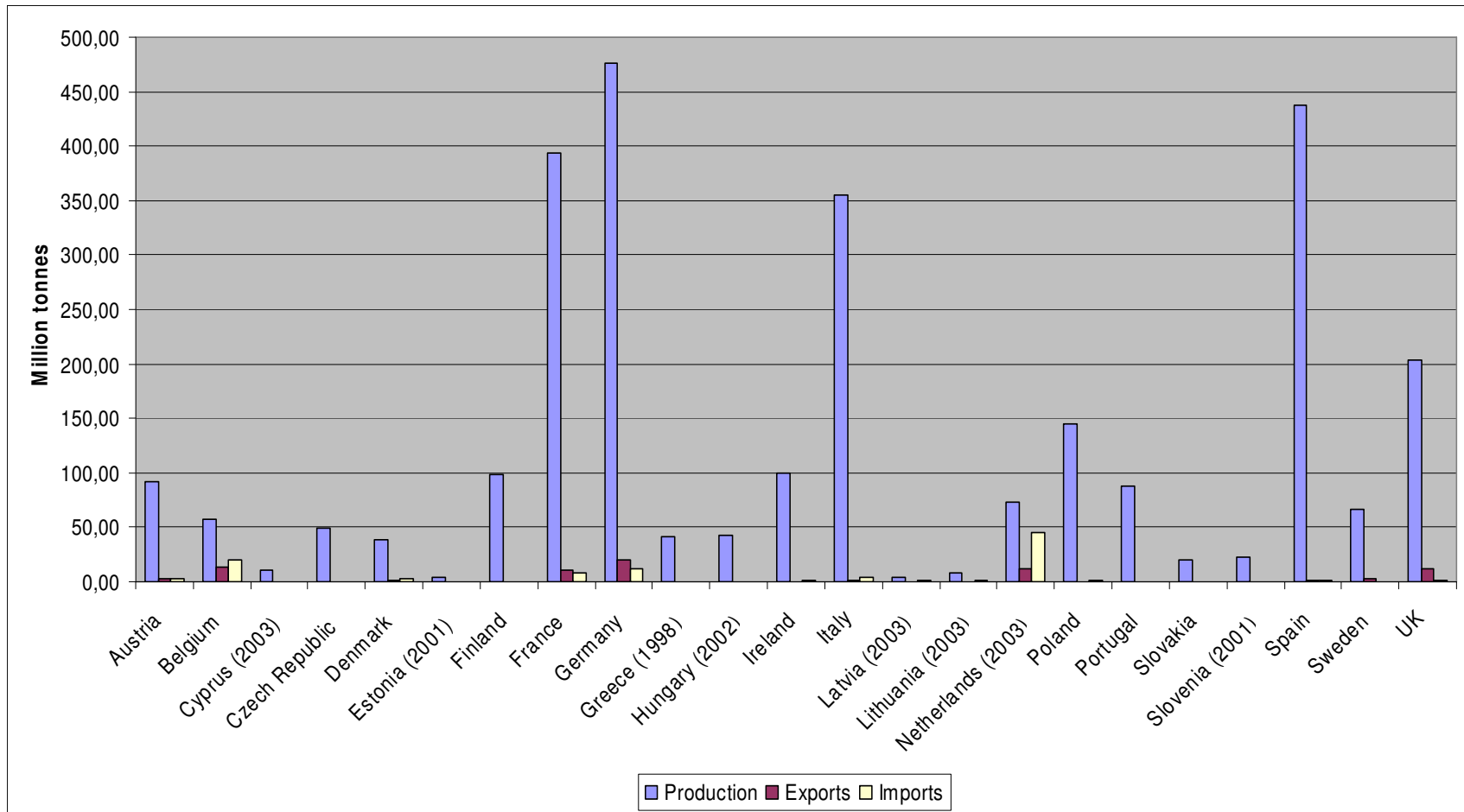
## 1. Key figures

# Non-Energy Extractive Industry in EU27 (2005)

- Turnover: 45 billion €
- Employment: 295,000
- Contribution to major downstream sectors
- 3 sub-sectors
  - Construction minerals
  - Industrial minerals
  - Metallic ores



# EU production, imports and exports of aggregates



## Main global producers of selected industrial minerals and % of global production (2003)

	First	Second	Third
<b>Bentonite</b>	USA (32%)	<b>EU (19%)</b>	Turkey (7%)
<b>Feldspar</b>	<b>EU (36%)</b>	China (13%)	Turkey (12%)
<b>Fluorspar</b>	China (52%)	Mexico (17%)	<b>EU (8%)</b>
<b>Fullers Earth</b>	USA (72%)	<b>EU (12%)</b>	Senegal (4%)
<b>Gypsum</b>	<b>EU (24%)</b>	USA (16%)	Iran (12%)
<b>Kaolin</b>	USA (34%)	<b>EU (23%)</b>	Brazil (19%)
<b>Magnesite</b>	China (47%)	<b>EU (17%)</b>	Turkey (15%)
<b>Perlite</b>	<b>EU (39%)</b>	China (20%)	USA (15%)
<b>Potash</b>	Canada (32%)	<b>EU (16%)</b>	Russia (16%)
<b>Talc</b>	China (46%)	<b>EU (20%)</b>	USA (13%)
<b>Salt</b>	<b>EU (21%)</b>	USA (20%)	China (16%)

Data: British Geological Survey

# European Mine Production of Metals (2006)

<b>Metal</b>	<b>Annual production (tonnes)</b>	<b>EU32 production as % of global production (%)</b>	<b>European countries with &gt; 1% of global output in 2006</b>
Silver	1,932	8.8	Poland, Sweden, Turkey
Zinc	927,000	8.8	Ireland, Sweden, Poland
Titanium	425,000	7.3	Norway
Lead	238,200	6.8	Ireland, Sweden, Poland
Copper	833,000	5.5	Poland
Chromium	1,007,000	5.2	Finland, Turkey
Tungsten	1,933	2.6	Austria, Portugal
Nickel	33,900	2.2	Greece
Iron	30,158,000	1.7	Sweden
Aluminium (bauxite)	3,251,900	1.9	Greece
Mercury	23	1.6	Finland
Gold	18	0.8	-
Manganese	147,000	0.5	-
Tin	25	-	-

# **Non-Energy Extractive Industry**

## **2. Competitiveness challenges**



**Analysis of competitiveness of the non-energy extractive  
industry in the EU  
Commission Staff Working Document  
SEC(2007) 771**

- Exploration
- Access to land
- Regulatory framework
- Investment and operating costs
- Availability of skilled workforce
- Research and innovation
- Health and safety

# Exploration

- Industry seeks to explore where there is geological potential
- Industry seeks to operate wherever suitable geological resources have been identified and can be worked profitably and securely
- Importance of basic geological surveying and mapping
  - Some observations
    - Tendency towards lower grades, below surface, remote areas,...
    - EU's exploration expenditure low compared with others despite potential
    - Different approaches to encourage exploration



# Access to land

## *(conclusions study Leoben University)*

- Limited knowledge of importance of NEEI in Europe
- Lack of appreciation of strategic importance of non-energy minerals (in part. aggregates)
- In most Member States non-energy minerals are allocated a low priority
- In most Member States access to mineral deposits is becoming more difficult (in practice)
- Time required for authorisation of mineral extraction tends to be very long and outcome is often uncertain



# Access to land - reported challenges

- Developing a policy framework which would make:
  - existing operations more competitive and sustainable;
  - extending existing operations more straightforward;
  - investments in smaller deposits in the EU viable;
  - the administrative burden lighter; and
  - access to new resources simpler and more attractive to investors
    - providing a reliable and cost- and time-efficient permitting procedure which enhances environmental protection and social acceptability

# Regulatory Framework

- NEEI regulated at European and National level
- European legislation affecting NEEI is mostly horizontal
  
- Legislation affecting access to land:
  - Birds (79/409/EEC) and Habitat (92/43/EEC) Directives (Natura 2000 network)
  - EIA (85/337/EEC & 97/11/EC) and SEA (2001/42/EC)
  
- Legislation affecting operating costs:
  - Management of waste from the extractive industries (2006/21/EC)
  - Seveso II (2003/105/EC)
  - IPPC directive (96/61/EC & current revision)

# Investment and operating costs

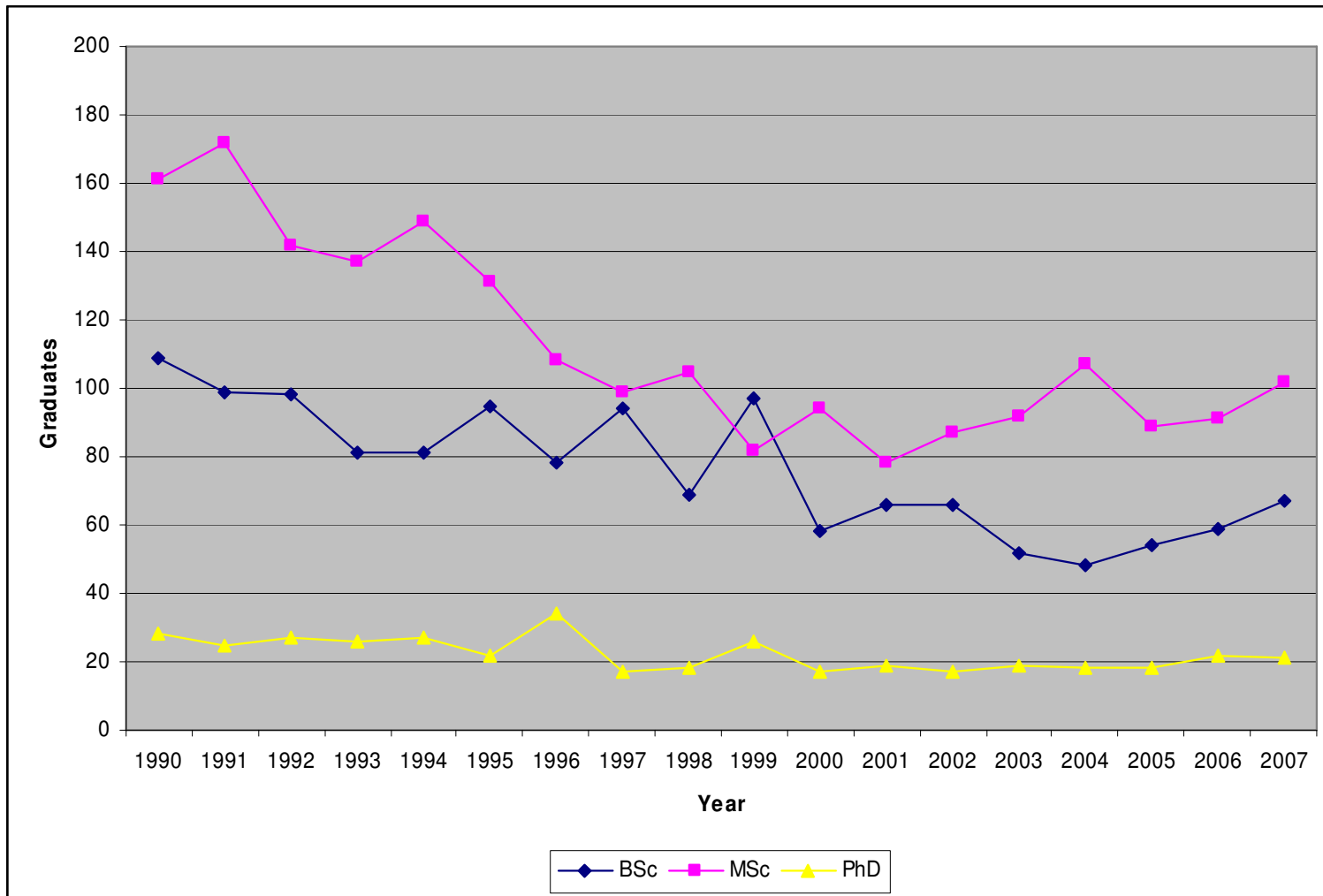
- Huge differences between sub-sectors
  - Transport (construction minerals 50-70% costs)
  - Energy (notably sub-surface metal mining, beneficiation)

Sub-sector	Estimated <u>energy</u> costs in the EU as proportion of overall site operating costs
Construction minerals (aggregates)	3%
Industrial minerals	11%-19%
Metallic minerals (copper and zinc)	15%-17%



# Availability of skilled workforce

## Number of graduates from mining engineering programmes in Europe 1990-2007



Source: Commission Staff Working Document  
SEC(2007) 771

# Research and innovation

- Develop a common European platform for coordinating and disseminating results, and for identifying areas for future research
- Role of the European Technology Platform for Sustainable Mineral Resources: <http://www.etpsmr.org>





# Health and safety

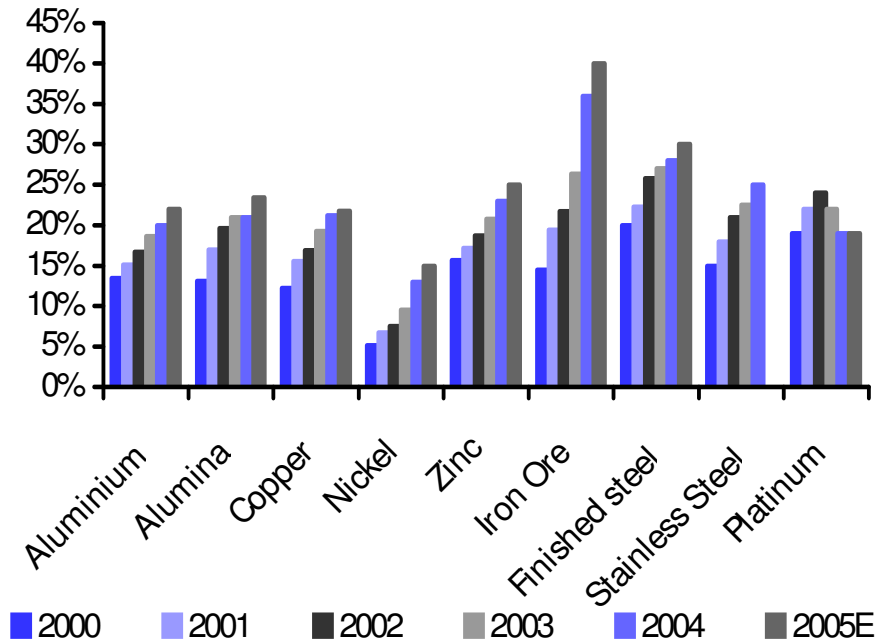
- Incidence rate of fatal accidents of NEEI is about 7 times higher than average rate of other sectors
- Non-fatal accidents (more than 3 days absence)
  - Rate within NEEI about twice industries average
  - Rate is similar to e.g. construction industry
- Mining and quarrying also shows the highest incidence rate for many occupational diseases
- Lack of harmonisation of statistics



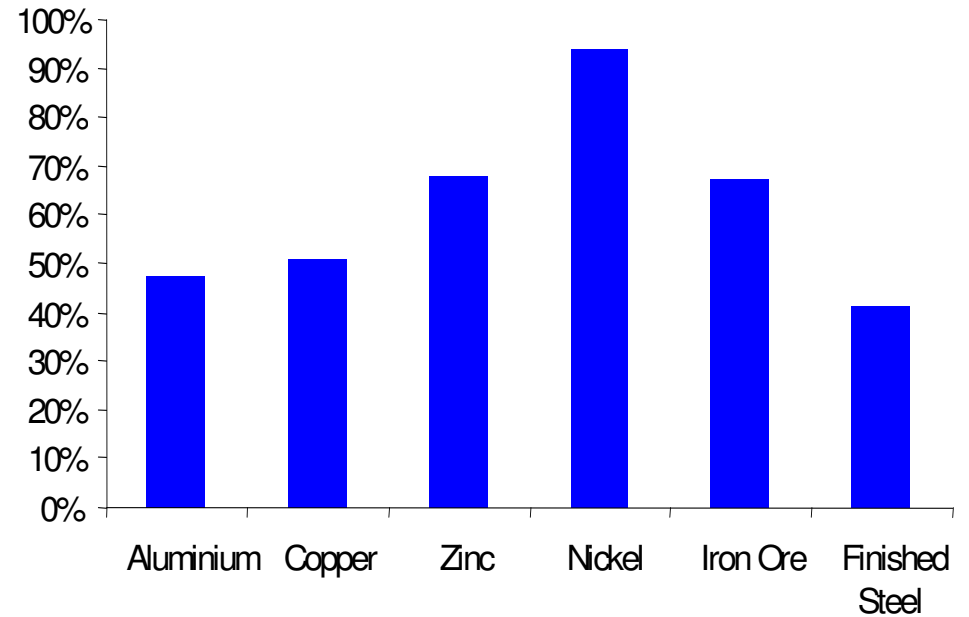
# **Raw materials initiative**

## **3. Economic and political context**

# Chinese demand as % of global demand

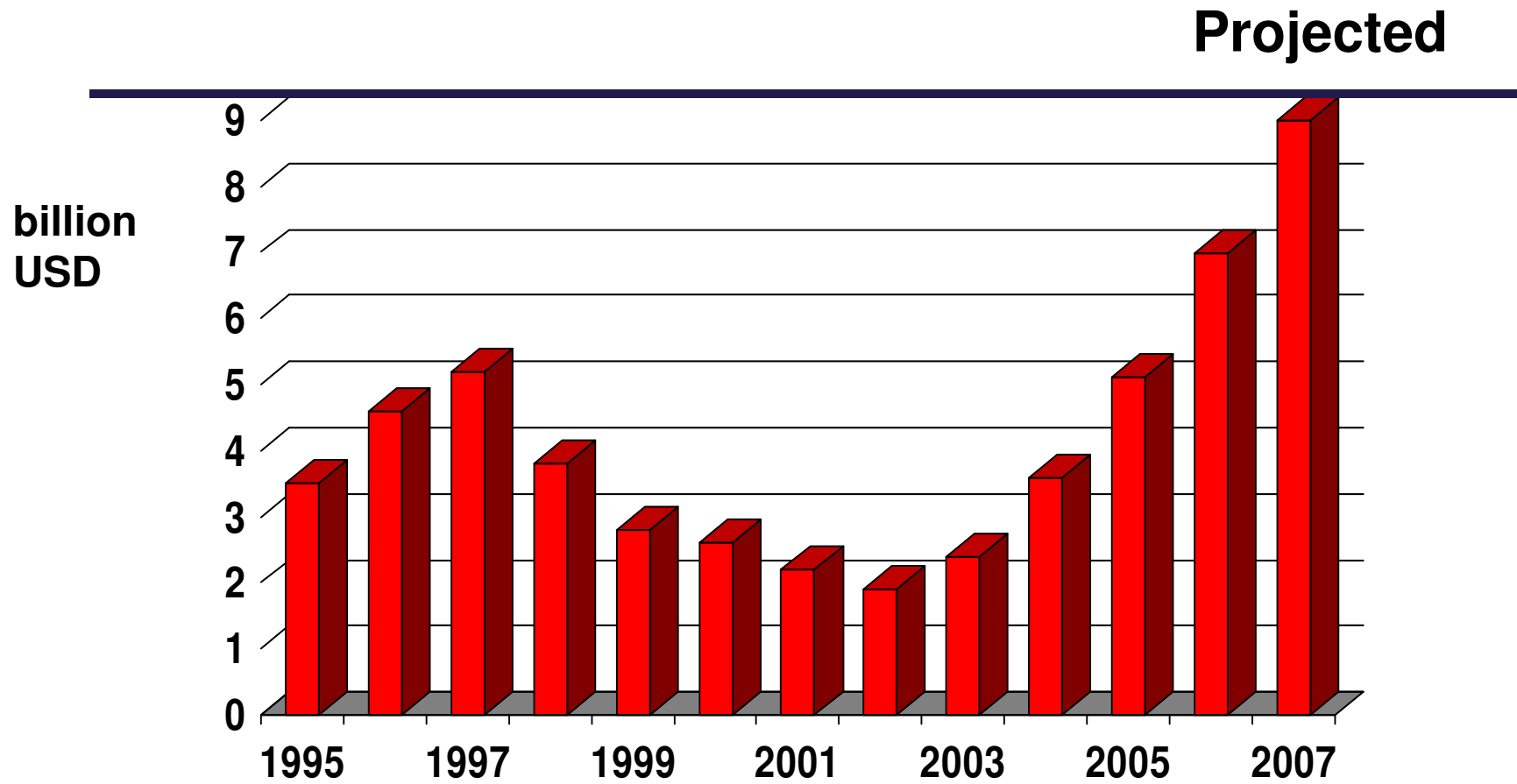


# Chinese consumption growth as a % of world growth (2003-2005)



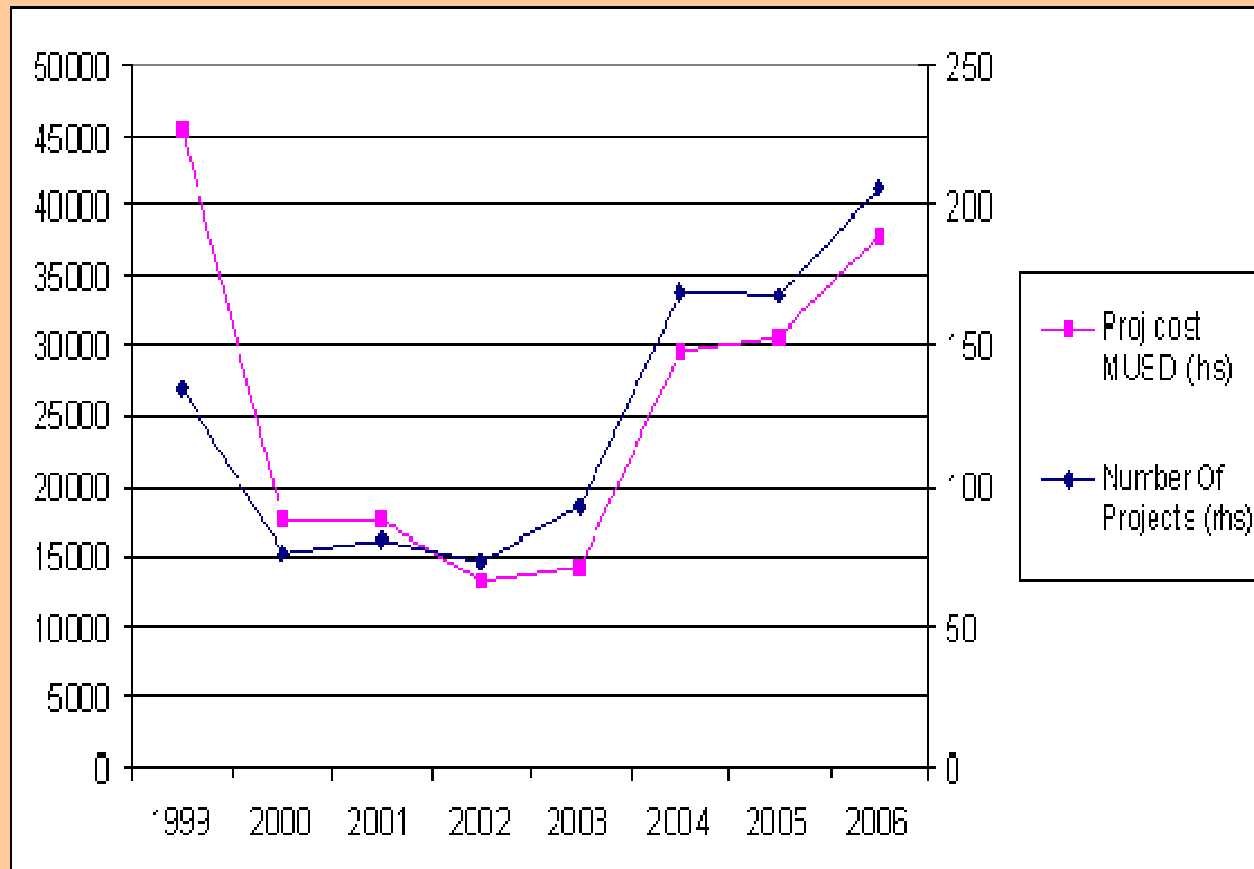
Source for charts: IISI, WBMS, AME, Brook Hunt, Johnson Matthey, CRU

# Global exploration expenditures



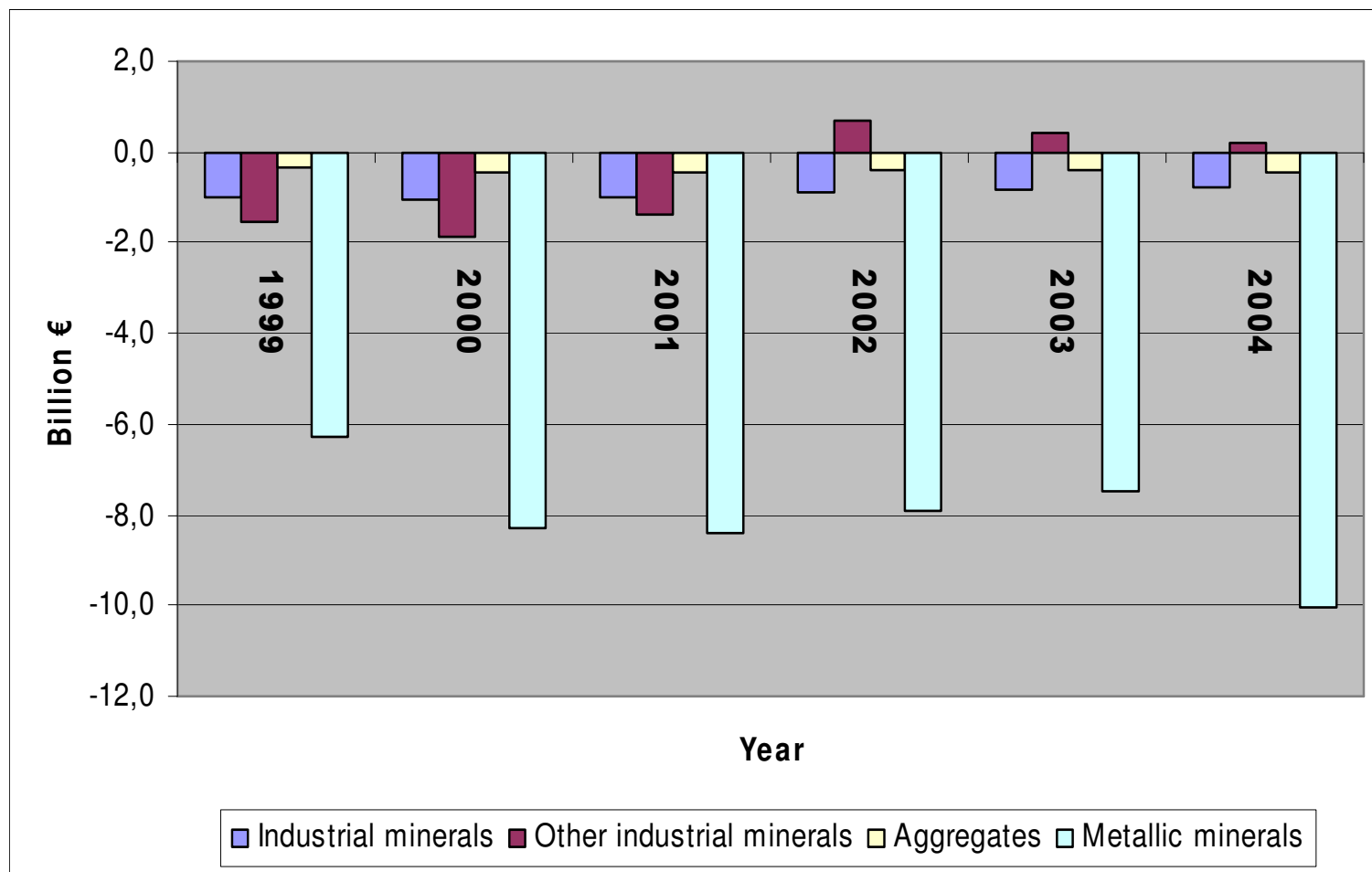
Source: RMG, MEG

# New mining investments announced globally



Source: Raw Materials Data, Stockholm, Sweden January 2007.

## Net trade in non-energy minerals 1999-2004 (EU)



Source: Commission Staff Working Document SEC(2007) 771

## EU dependency on the import of metal ores (2003)

Antimony ore	100%	Rutile	100%
Beryllium ore	100%	Vanadium ore	100%
Boron	100%	Phosphate rock	92%
Cobalt	100%	Nickel	86%
Molybdenum	100%	Iron ore	83%
Niobium ore	100%	Bauxite	80%
PGM ores	100%	Zinc ore	80%
Rare Earth ores	100%	Tungsten ore	76%
Rhenium ore	100%	Lead Ore	76%
Tantalum ore	100%	Copper Ore	74%
Ilmenite	100%	Chromium ore	53%

Source: based on BGS Data (2005)

# Competitiveness Council, 21 May 2007

- “to develop a coherent political approach with regard to raw materials supplies for industry, including all relevant areas of policy (foreign affairs, trade, environmental, development and research and innovation policy) and
- to identify appropriate measures for cost-effective, reliable and environmentally friendly access to and exploitation of natural resources, secondary raw materials and recyclable waste, especially concerning third-country markets”



# G8 Summit, Heiligendamm, 8 June 2007

- ❑ *“Raw materials are a key factor for sustainable growth in industrialised, emerging and developing countries.”*
- ❑ *“Free, transparent and open markets are fundamental to global growth, stability and sustainable development.”*
- ❑ *“Increased transparency in the extractive sector is of crucial importance for achieving accountability, good governance and sustainable economic growth worldwide.”*

## 4th HLG Report , 11 June 2007

- ❑ *“EU and Member States to support the development of a raw materials policy, built on a well operating free and fair global market for raw materials...”*
- ❑ *using trade policy in particular international multilateral and bilateral agreements to ensure that EU and third countries support open and undistorted markets...”*
- ❑ *“simplifying and streamlining access to domestic raw materials...”*

# Commission initiative

- Commission Staff Working Document  
“Analysis of competitiveness of the non-energy extractive industry in the EU” (June 2007)
- Press conference Vice-President Verheugen, 5 June: announcement of a Commission raw materials initiative

# **Raw materials initiative**

## **4. Key challenges**

# 5 main challenges

Increase the sustainable supply of raw materials from European sources

Encourage more open and competitive global markets and removing distortions in trade in raw materials

Ensure more transparency throughout the production chain of raw materials and encourage capacity building in developing countries

Encourage greater efficiency in the use of resources

Establish an adequate EU knowledge base on raw materials

# 1. Increase the sustainable supply of materials from European sources

- Exploration
- Access to land
- Regulatory framework
- Costs
- Availability of skilled workforce
- Research and innovation
- Health and safety



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DG Enterprise and Industry  
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mineral products

RMSG, Brussels, July 13<sup>th</sup> 2007

## **2. Encourage more open and competitive global markets and removing distortions in trade in raw materials**

- Proliferation of measures by 3<sup>rd</sup> countries which cause trade distortions
- Inclusion of reduction and abolition of relevant trade restrictions in EU bilateral agenda
- Addressing the challenge at the level of the WTO

### 3. Ensure more transparency throughout the production chain of raw materials and encourage capacity building in developing countries

- ✓ Addressing the lack of transparency in relation to the production chain of raw materials



**Kimberley Process**  
From conflict diamonds  
to prosperity diamonds



Extractive  
Industries  
Transparency  
Initiative

Global Standard For Local Transparency

- ✓ Building capacity for good governance of mineral resources





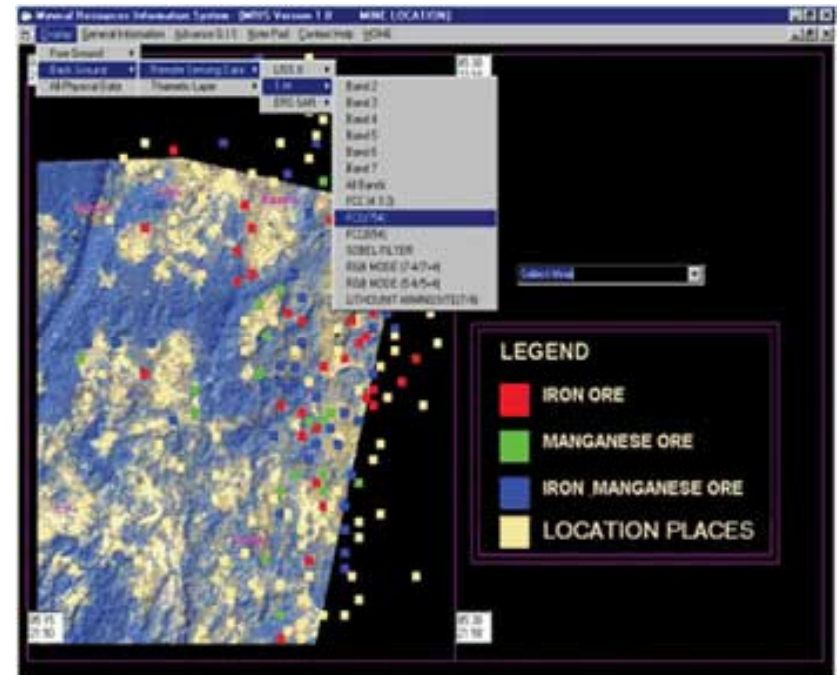
## 4. Encourage greater efficiency in the use of resources

- ❑ Need to further reduce the raw materials content in final products, stimulate the application of recycled products, make better use of resources embedded in waste
- ❑ Need for a mix of different policies that support technological improvements



## 5. Establish an adequate knowledge base on raw materials

- ❑ Lack of integrated geological knowledge on mineral deposits in the EU
- ❑ Need to improve the availability of relevant data at the level of policy - and decision makers (planning)



# **Raw materials initiative**

## **5. Way forward**

# Way forward

- Final objective: a Communication on raw materials in 2<sup>nd</sup> half of 2008
  
- Intermediate steps:
  - Consultations with different DGs
  
  - Intensive stakeholder consultations (e.g. Raw Materials Supply Group etc)
  
  - Public consultation

# Further info

- Results of the public consultation:

[http://ec.europa.eu/enterprise/newsroom/cf/itemlongdetail.cfm?item\\_id=1249](http://ec.europa.eu/enterprise/newsroom/cf/itemlongdetail.cfm?item_id=1249)

- [http://ec.europa.eu/enterprise/steel/index\\_en.htm](http://ec.europa.eu/enterprise/steel/index_en.htm)
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